Annex II to the ESRB risk dashboard

Last update: March 2017

Description of the indicators

The ESRB risk dashboard is structured according to a set of risk categories comprising interlinkages and composite measures of systemic risk, macroeconomic risk, credit risk, liquidity and funding risk, market risk, solvency and profitability risk, and structural risk. The indicators within each risk category are selected on the basis of the principles of (i) relevance for macro-prudential policies, (ii) availability of the data, and (iii) where possible the forward-looking nature of the indicator. This note describes each indicator in the dashboard as well as the information it provides from a systemic risk perspective.

1. Interlinkages and composite measures of systemic risk

This section of the risk dashboard comprises a set of synthetic indicators of systemic risk and measures of interlinkages across financial markets.

First, the composite indicator of systemic stress (CISS/Sovereign CISS, indicator 1.1) captures several symptoms of stress in different segments of the financial system, such as equity and bond markets, and foreign exchange and money markets; the contributions of each market to systemic stress are then combined to create a single indicator. The CISS hinges on the idea that financial stress is more systemic and thus more dangerous for the economy as a whole if financial instability spreads more widely across the whole financial system. It thus takes into account the time-varying cross-correlations between its subcomponents and puts more weight on situations in which stress prevails in several market segments at the same time. The value of this indicator is constrained to lie inside the unit interval: greater values indicate periods of higher financial distress, and they also capture lower preferences for holding risky or illiquid assets (flight to quality and flight to liquidity respectively). The Sovereign CISS applies the same concept to sovereign bond markets by looking into different sources of stress, i.e. yield, volatility, and liquidity.

Moreover, the risk dashboard includes a specific indicator of systemic stress in the banking sector and sovereign bond markets (indicator 1.2); this indicator shows the probability of simultaneous default by two or more large and complex banking groups and of two or more sovereigns, respectively, within a horizon of

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one year. Based on CDS prices, in practice the indicator measures markets’ perception of how fragile the system is to the default of two of its constituents.\(^2\)

To assess the interconnectedness of countries through the several sectors of the European Union, this section of the dashboard presents seven indicators. It starts with a network chart of EU banks’ cross border claims (indicator 1.3), which depicts (i) the relevance of the total domestic claims of a country’s consolidated banking sector (illustrated by the size of the bubbles) and (ii) bilateral foreign claims between each country’s banking sector and borrowers in other countries (the arrows). The thickness of the arrows depends on the share of bilateral foreign claims in the total claims of the banking sector extending the loans. The larger the arrow, the more significant is the individual country’s exposure.

Two additional indicators decompose the asset and liability side of the monetary financial institutions by counterpart sector, thereby showing the interdependencies between banks and other segments of the economy.\(^3\) The two indicators are presented as one-year cumulated flows to focus on the dynamics of these interdependencies. The decomposition of credits (indicator 1.4) provides two crucial pieces information: the evolution of banks’ exposure by sectors and of these sectors’ reliance on banks funding. The decomposition of deposits (indicator 1.5) shows the evolution of banks’ reliability on different sectors for deposits and of these sectors’ exposure to banks.

In addition, the dashboard presents the interdependence of the banking sector with two specific sectors that have proven to be important in past financial crises, i.e. general government (indicator 1.6) and mortgage loans (indicator 1.7). Those indicators show country discrepancies and dynamics over three years.

Finally, three last indicators show the interdependencies between non-banks financial institutions and other segments of the economy: indicators 1.8 and 1.9 decompose the asset and liability side of the investment funds sector by counterpart sector, while indicator 1.10 presents detailed breakdown of assets held by EU insurance groups.

2. **Macro risk**

This section of the dashboard uses primarily macroeconomic data to monitor the build-up of risks in the real economy. Indicators in this section include measures of real GDP growth, the credit-to-GDP gap, national trade positions, unemployment figures, the fiscal position of the government sector, and private sector leverage.

First, real GDP growth (indicator 2.1) is a general measure of economic activity, signalling whether an economy is in a period of prolonged low growth (compared with its past performance) or in recession. From a forward-looking perspective, the European Commission’s forecast of GDP growth allows country-specific or EU-wide future economic downswings to be anticipated. Subdued growth or a contraction in the economy may have negative implications for the stability of the financial sector. Major risks such as credit risk and

\(^2\) See Box 8 in ECB, Financial Stability Review, June 2012.

\(^3\) MFIs are banks, central banks, and other resident financial institutions which receive deposits and grant credits and/or make investments in securities.
solvent risk tend to amplify during a recession, with economic agents finding it more difficult to repay existing debt and investors demanding higher premia for access to capital.

Second, the domestic credit-to-GDP gap (indicator 2.2), a measure of the amount of credit in relation to the performance of the underlying economy, offers an early warning signal of the possible emergence of a credit bubble in the economy, in particular during the upswing phase of the economic cycle. The credit-to-GDP gap is computed as the deviation of the standard credit-to-GDP ratio from its trend; 4 this measure hence focuses on business cycle fluctuations of the standard credit-to-GDP ratio around its long-term trend. High levels of credit-to-GDP gap signal excessive amounts of credit in the economy, potentially fuelling a credit bubble; from a systemic risk perspective, the credit-to-GDP gap has therefore an important forward-looking dimension. In fact, important policy recommendations aimed at preventing the build-up of systemic risk may be based on the evolution of this indicator. 5

Statistics on the current account balance (indicator 2.3), which reflects the trade position of a country, allow to monitor the economic imbalances caused by prolonged periods of external deficits funded through capital inflows. This, in turn, monitors the economy’s ability to sustain a sudden stop of credit inflows as well as its loss of competitiveness vis-à-vis other economies. In addition, a high unemployment rate (indicator 2.4) can have systemic risk implications; unemployment negatively affects households’ available income, thus reducing, for instance, their ability to save, which undermines a major source of funding for financial institutions, and the ability of households to repay loans, which lowers the quality of banks’ loan books. As a consequence, the solvency and profitability of financial institutions are weakened. In this regard, the risk dashboard also includes the European Commission’s forecast of the unemployment rate, which provides an indication of the future conditions of the labour market.

The risk dashboard also includes an indicator of the indebtedness of the EU non-financial sectors, i.e. households, non-financial corporations and the government (indicator 2.5). High levels of debt in terms of GDP may signal debt sustainability issues, which can have negative repercussions on the financial system in case they materialise. It is important to monitor both the absolute level of debt as a share of GDP (indicator 2.5a) and its dynamics (indicator 2.5b).

The risk dashboard then zooms into the financial health of the government sector, given the crucial role it plays in ensuring financial stability in the economy. First, by issuing public debt, governments and government-sponsored agencies provide investors with safe and liquid assets. Second, governments may

4 The data are detrended with a recursive Hodrick-Prescott filter (see Alessi, L. and Detken, C., “Quasi real time early warning indicators for costly asset price boom/bust cycles: a role for global liquidity”, European Journal of Political Economy, Vol. 27 (3), 2011).

5 The current version of this indicator does not however have a direct link to macro-prudential instruments such as the countercyclical capital buffer. Furthermore, in a downturn credit-to-GDP gaps should be interpreted with particular care, as a recession increases the credit-to-GDP ratio and the gap vis-à-vis its trend, even when credit is stagnant.

6 The forward-looking performance of this indicator is strong if applied across a large sample of banking sectors. However, in some cases the results may not be informative owing to long-term trends associated with financial deepening or structural breaks in data series ( Gersl, A. & Seidler, J. 2011, 'Credit Growth and Capital Buffers: Empirical Evidence from Central and Eastern European Countries' Research and Policy Notes 2011/02, Czech National Bank). In some EU countries (the Czech Republic and Slovakia, for example), the current levels of this indicator are distorted by clean-ups of bank credit portfolios following the banking crisis at the end of 1990s. Similar phenomenon will probably be observed in some euro area economies in the future as a result of their recent banking crises.
provide insolvent institutions with a financial backstop in the event of default. On the other hand, prolonged periods of deficit and/or high levels of debt can become unsustainable and damage financial stability. Measures of sovereign indebtedness and the financial position at various time horizons help gauge the soundness of public finances. The dashboard contains data on four such indicators: the debt-to-GDP ratio (indicator 2.6), the deficit-to-GDP ratio (indicator 2.7), CDS premia on sovereign debt (indicator 2.8) and forthcoming sovereign debt redemptions of marketable securities (indicator 2.9). Of these indicators, those with forward-looking connotations are forecasts of indicators 2.5 and 2.6 (both issued by the European Commission), as well as indicator 2.8. More specifically, forecasts of government deficit-to-GDP and debt-to-GDP ratios look at future levels of stocks and flows of public sector debt, thus providing an indication of the future sustainability of current fiscal policies given a prediction of the underlying economic activity. Moreover, the indicator on forthcoming sovereign debt redemptions shows the expected schedule of repayments (with reference to tradable debt securities only) owed by the government to the private sector in the next 12 months. High volumes of redemptions by countries subject to liquidity constraints increase both liquidity risks and solvency risks, impacting the required yields and consequently putting pressure on the sustainability of their overall debt positions. Finally, CDS premia on sovereign debt represent the cost that investors are willing to pay to hedge against a sovereign default: this indicator is therefore an informative measure of the markets’ perception of systemic risk stemming from fiscal imbalances.

The level of indebtedness of the non-financial private sector is indicated by the households’ debt-to-gross disposable income ratio (indicator 2.10) and the non-financial corporations’ consolidated debt-to-GDP ratio (indicator 2.11). An overly indebted private sector may face difficulties in meeting its debt servicing obligations, for example in the event of a recession, leading to the materialisation of systemic risk. However, differences in fundamental financial and economic structures across countries complicate the use of these two ratios to make direct comparisons between EU Member States.  

3. Credit risk

Credit risk is the risk of losses owing to the inability of counterparties to fulfil their contractual obligations. This section of the dashboard looks at the ability of the non-financial private sector (households and non-financial corporations) to repay its debt and obtain financing at sustainable costs. It also monitors factors which could increase credit risk at the systemic level, e.g. the presence of high levels of foreign currency lending or overvalued real estate markets.

The dashboard provides the growth rates of loans to households and non-financial corporates (indicators 3.1 and 3.2). A high rate of credit extension may serve as a warning signal of future financial stability issues: loans may be extended to “credit unworthy” borrowers, leading to future loan provisioning needs and losses for banks. Low growth rates of loans, on the other hand, may signal a financial sector unable to support an economic expansion.

The dashboard then complements loan growth with the price and terms of obtaining these loans. The low cost of borrowing for households and non-financial corporates (indicators 3.3 and 3.4) implies a high

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7 For example, fiscal rules or national accounting practices.
affordability of loans and may facilitate excessive borrowing. When the cost of borrowing rises, borrowers having to roll over their loans at a higher cost could be overburdened, potentially leading to loan defaults, higher provisioning needs, and losses for their creditors.

Lending margins (indicators 3.5 and 3.6) reflect the spread between interest rates charged by banks on new loans and deposits. Hence, lending margins are an indicator of the profitability of banks’ core business. Low lending margins may facilitate excessive borrowing and may also signal issues with the sustainability of banks’ business model and therefore their long-term viability. High levels of lending margins, on the other hand, may adversely affect the ability of the corporate sector to access credit, especially in countries with a large share of SMEs.

Changes to credit standards applied to mortgage loans to households (indicator 3.7) and to loans to non-financial corporations (indicator 3.8) derived from bank lending surveys in the EU, address the terms of obtaining loans from banks. These indicators have important systemic risk implications, as they capture the banking sector’s response to developments in economic activity. On the one hand, a thriving economy might increase profit opportunities for banks and hence induce them to lower credit standards, potentially fostering a credit bubble; on the other hand, during economic downturns credit institutions might prefer to hedge against uncertainty and reduce the volume of lending by tightening credit standards. This pro-cyclical behaviour amplifies risk in economic upturns and further depresses the economy during downturns.

While lending margins represent a good barometer of the cost of credit for small and medium-sized enterprises with no access to the bond market and for households, the indicator on option-adjusted spreads on euro area corporate bonds (indicator 3.9) is relevant for large firms with direct access to capital markets. In addition to indicating the cost of obtaining funding for large firms, the difference between spreads of high-yield and bonds with a higher credit rating shows the perceived riskiness of extending funding to borrowers with lower credit ratings.

To complement this view, the dashboard presents the expected default frequency of the EU corporate sector (EDF, indicator 3.10). As measure of the probability that a firm will default over the next 12 months, the EDF is a good overall indicator of credit quality in the EU.

Another aspect considered in the dashboard is the share of lending in foreign currencies over total lending, as unexpected sharp movements in exchange rates may affect repayments of debt denominated in foreign currencies. Countries featuring a large stock of loans in foreign currency are most at risk, in particular if loans in foreign currency have been extended to unhedged borrowers (i.e. those with no income in the currency of denomination of the debt – typically households). The dashboard provides two relevant breakdowns of the stock of loans in foreign currencies, i.e. by currency (indicator 3.11a) and by borrowing sector (indicator 3.11b), with households being the more vulnerable sector.

Regarding credit risk in the household sector, countries that feature a combination of overvalued residential property markets (indicator 3.12) and a highly indebted household sector may well be heading towards a credit bubble. They may face a systemic crisis if banks are not sufficiently capitalised to face a surge in non-performing loans, as well as a recession induced by depressed domestic consumption after a housing bubble.
The risk of a credit bubble is reinforced if residential property prices increase at a high and accelerating pace (indicator 3.13).

4. Liquidity and funding risk

This section of the dashboard comprises a number of price-based indicators to measure funding and liquidity conditions in the financial sector. In the case of money markets, the EURIBOR-OIS interbank rate spread (indicator 4.1) reflects the risk premia banks charge to lend to each other. This indicator is regarded as a very good thermometer of tensions in the short-term interbank markets: a wide spread means that the interbank money markets have become less liquid.9

The dashboard also includes the EUR/USD cross-currency basis swap spread (indicator 4.2), an indicator of tensions in the US dollar funding market. As this spread decreases, swapping euro for US dollars becomes increasingly expensive; banks with large refinancing needs in US dollars and little or no access to other sources of dollar funding (e.g. deposits) are most vulnerable to fluctuations in this spread.10

Owing to the nature of their business, banks are more vulnerable to liquidity risk than other financial sector entities (e.g. insurers); a number of banks’ balance sheet indicators can help evaluate the funding structures of banks and hence identify structural vulnerabilities. The dashboard looks into three sources of funding, i.e. central bank funding, long-term debt securities, and deposits.

Regarding central bank funding, an indicator of banks difficulties in accessing traditional sources of funding is a high dependence on central bank funding (indicator 4.3); this indicator computes the share of funding obtained from national central banks over total liabilities. Indicator 4.4 looks at the level of central bank reserves in the euro area (decomposed into (i) current accounts covering the minimum reserve system and (ii) the marginal deposit facility) vis-à-vis the evolution of the interbank money market, as measured by the volume of overnight transactions between banks (EONIA volumes).

Regarding debt securities, the (residual) maturity profile of EU banking groups long-term debt securities (indicator 4.5) provides an overview of the evolution of banks’ long-term debt structure. By comparing historical data with the latest data, this indicator shows whether the EU banking sector is moving towards a shorter or a longer maturity profile of its debt. Any shift towards short-term funding increases the frequency at which the banking sector needs to obtain refinancing, thereby exposing banks to more liquidity risks; in fact, banks that rely more heavily on wholesale markets increase their exposure to opportunistic and speculative behaviours by market agents, hence posing a systemic risk for financial stability. The dashboard also presents the issuance of long-term debt securities, broken down by type of instrument (indicator 4.6).

8 Nevertheless, it should be noted that national specificities should be taken into account when assessing house price levels across countries. They may include structural aspects of the housing markets, bankruptcy procedures, social security safety net, etc.

9 The three-month Euro Interbank Offered Rate (EURIBOR) is the interest rate at which banks borrow unsecured funds from other banks in the wholesale money market for a period of three months, therefore reflecting both liquidity risk and credit risk; on the other hand, banks entering into an Overnight Indexed Swap (OIS) are only entitled to receive a fixed rate of interest on a notional amount (called the OIS rate) and pay a floating rate. As these contracts do not involve any initial cash flows, an OIS has little exposure to default and therefore no credit risk.

10 When the value of this spread is negative, holders of euro are willing to pay a premium (the cross-currency swap) to swap euro with US dollars and vice-versa when the spread is positive.
This indicator provides information on the ability of banks to tap into markets for different instruments, and investors’ risk perception vis a vis the banking sector.

Regarding funding via deposits, banks with higher loan-to-deposit ratios (indicator 4.7) rely more on wholesale funding markets. As those markets are usually more volatile than retail deposits, banks are more exposed to liquidity risk.

Finally, the CDS spread between senior and subordinated debt (indicator 4.8) measures the perceived riskiness of banks, as, in case of a bank default, subordinated debt holders rank lower in the creditor hierarchy than senior debt holders. Hence, higher levels of the indicator signal concerns by the market regarding the financial health of the banking sector.

5. Market risk

Market risk is the risk of losses owing to adverse movements in financial market prices and/or to excessive volatility. This section of the dashboard therefore focuses on measures of market movements and investor risk appetite.

In order to identify periods of distress in equity market valuations, the risk dashboard monitors sector-specific indexes (indicator 5.1.a) for EU-based banks, insurance companies, industrial firms and building materials corporations.

Furthermore, an indicator of equity markets’ implied volatility (indicator 5.1.b), as a measure of uncertainty about the future evolution of prices, is included in the risk dashboard. Implied volatility can be observed at different time horizons (from one year and up to ten years) and is derived from at-the-money options observed in the market. In the case of the equity market, the risk dashboard includes the VSTOXX index for the euro area based on the weighted average of the implied volatilities for a wide range of strikes.\(^{11}\)

Another closely monitored indicator of equity market valuations is the price/earnings ratio (indicator 5.2), which indicates the relationship between a company’s market value and its profitability (measured on the basis of its annual earnings). When the level of this ratio is high, it means that investors are willing to pay more for the income deriving from the ownership of the stock. Extremely high values, may indicate market overvaluation, which raises the probability of a significant price correction. To allow for price/earnings differences across industries, the risk dashboard includes indicators calculated for distinct panels of EU banks, insurers and non-financial corporations.

Interest rate implied volatilities are also presented for the major global currencies (EUR, USD and GBP), to reflect market uncertainty about the level of interest rates. This indicator is split between short-term (volatility in interest rates for maturities between three months and one year, indicator 5.4), and long-term (volatility in interest rates for maturities between one and ten years, indicator 5.5). In addition, exchange rate implied volatility (indicator 5.3) is reported in the risk dashboard to account for currency risks in the markets for major currencies. Exchange rate fluctuations have been observed to increase in times of

\(^{11}\) The VSTOXX index is based on EURO STOXX 50 Index options.
currency and balance of payments crises; as a consequence, monetary authorities consistently target its volatility in order to ensure stability in currency markets.

6. Profitability and solvency risks

This section of the dashboard focuses on the financial performance and solvency of the EU banking and insurance sectors; it contains basic indicators on banks and insurance companies based on supervisory reporting to the European Banking Authority (EBA) and the European Insurance and Occupational Pensions Authority (EIOPA).

As regards the banking sector, basic indicators of profitability included in the dashboard are: return on equity (ROE, indicator 6.1.a), return on assets (ROA, indicator 6.1.b), the cost-to-income ratio (indicator 6.1.c), and net interest income to total operating income (indicator 6.1.d). ROE is the most commonly used indicator of the profitability of a business and measures how well management uses shareholders’ funds to generate income. On the other hand, a high ROE may also be a signal of excessive risk-taking, in particular through leverage. In contrast to ROE, ROA is unaffected by leverage. Net interest income to total operating income shows developments in banks’ ability to generate profits from the traditional credit intermediation business. This ratio is highly dependent on interest rate movements and economic cycles; a higher level of this ratio is typical of retail-oriented banks. On the other hand, a lower level of this ratio suggests that banks rely more on other sources of income, such as trading or fees, which are more dependent on market volatility. The cost-to-income ratio measures a company’s costs (administrative and fixed costs, such as salaries and property expenses, but not loan loss provisions and write-offs) in relation to its income; the lower the ratio the more profitable a bank is.  

Indicators of banks’ solvency are Core Equity Tier 1 (CET1) capital to risk weighted assets (indicator 6.2.a) and non-performing loans (NPLs) to total gross loans and advances (indicator 6.2.b). A banking sector with low levels of CET1 capital poses a systemic risk to the whole financial sector as even small losses on assets could have a significant impact on the solvency of banks. Furthermore, a standard measure of the materialisation of credit risk, such as NPLs, can provide some insights into the evolution of credit costs. High levels of NPLs indicate an on-going deterioration in the quality of banks’ assets, harming both the solvency and the profitability of banks. Finally, banks’ liquidity position is measured by the ratio of liquid assets to short term liabilities (indicator 6.2.c) while the ability of institutions to handle funding stress is measured by the asset encumbrance ratio (indicator 6.2.d).

With regard to the insurance sector, a set of insurance-specific indicators of solvency and profitability are included in the risk dashboard. In the same way as for banks, a major indicator of profitability for insurance corporations is the return on equity (ROE, indicator 6.3.a). Other indicators of profitability are also closely monitored, for example the combined ratio for non-life business (indicator 6.3.b). Similar to the cost-to-income ratio for banks, the combined ratio measures the evolution of costs (expense incurred plus insurance-related claims) over net written premiums. Furthermore, the risk dashboard includes data on the annual growth rates of premiums collected for both life and non-life insurances (indicators 6.3.c and 6.3.d). Premiums represent the main source of revenue for insurance companies; declining premiums are a

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12 Except when the ratio is negative owing to a negative denominator (negative income, i.e. an operating loss).
symptom of shrinking business for insurers, with possible consequences for their profitability. In addition, expense (6.3.e) and loss ratio (6.3.f and 6.3.g) indicators complement analysis of insurance sector profitability. Expense ratio, defined as expenses incurred divided by net written premiums, indicates whether insurance companies write more premiums than pay out in expenses to generate these premiums (would be implied by ratio under 100%). Loss ratio, defined as net claims incurred divided by net written premiums, is computed for life and non-life insurance separately to take account of the substantial differences between the two types of business.

The solvency ratio of an insurance company is defined as the available solvency capital over the required solvency capital, the latter being set by the regulators in accordance with the “Solvency II” framework for insurers operating in the EU. A declining ratio is a worrying sign of increasing solvency risk.

Finally, the retention ratio (indicator 6.5), computed as net premiums over gross premiums written, measures how much risk is being passed to reinsurers. A declining retention ratio means that insurance companies are increasingly ceding underwriting risk to reinsurers for hedging purposes.

7. Structural risk

This section of the dashboard focuses on the structural features of the European banking system and financial system as a whole.

The first indicator presents the size of the banking sector for each EU Member State (indicator 7.1). The indicator measures the total assets of domestic banking groups as well as the total assets of foreign controlled branches and subsidiaries in per cent of nominal GDP. The second indicator shows the leverage of the banking sector in each EU Member States (indicator 7.2). The leverage is measured as the ratio between total assets and capital. High leverage suggests that banks have a high level of debt relative to capital.

The rest of the section is dedicated to the non-bank and non-insurance segment of the financial system. The first indicator presents the growth of three components of the financial sector (indicator 7.3): (i) investment funds and other financial institutions (OFIs), (ii) credit institutions and (iii) insurance corporations and pension funds. The following indicator presents the relative importance of the non-bank and non-insurance sector in the EU financial sector (indicator 7.4). More specifically, this indicator presents the total assets of investment funds and OFIs as per cent of credit institutions’ total assets; both for the Euro area and the EU.

The outstanding amounts and flows of investment funds and OFIs are further broken down into the following categories: money market funds, non-MMF investment funds, financial vehicle corporations, and other OFIs (indicator 7.5). This breakdown is only available for euro area Member States.

Finally, the dashboard includes a measure of maturity mismatch of non-MMF investment funds (indicator 7.6), measured as the ratio between the funds' short term assets and short term liabilities.