

EUROSYSTEM

## Notification template for Article 131 of the Capital Requirements Directive (CRD) – Other Systemically Important Institutions (O-SIIs)

## Template for notifying the European Central Bank (ECB) and the European Systemic Risk Board (ESRB) of the setting or resetting of an O-SII buffer under Article 131(7) CRD and of the identity of O-SIIs under Article 131(12) CRD

Please send/upload this template to:

- <u>macropru.notifications@ecb.europa.eu</u> when notifying the ECB (under Article 5 of the Single Supervisory Mechanism (SSM) Regulation<sup>1</sup>);
- <u>notifications@esrb.europa.eu</u> when notifying the ESRB.

The ESRB will forward this notification to the European Commission, to the European Banking Authority (EBA) and to the competent and designated authorities of the Member States concerned without delay and will publicly disclose the names of the O-SIIs on its website. This notification will be made public by the ESRB once the relevant authorities have adopted and published the notified macroprudential measure<sup>2</sup>.

E-mailing/uploading this template to the above addresses constitutes official notification; no further official letter is required. To facilitate the work of the notified authorities, please send the notification template in a format that allows the information to be read electronically.

1. Notifying national authority					
1.1 Name of the notifying authority	Banco de Portugal				
1.2 Country of the notifying authority	Portugal				
2. Description of the me	asure				
	On which institution(s) is the measure applied (name and Legal Entity Identifier (LEI) code)?				
2.1a Institution or group of institutions concerned	Is the measure applied at:				
	- The highest level of consolidation?				
	- A sub-consolidated level?				
	- An individual level?				

<sup>&</sup>lt;sup>1</sup> Council Regulation (EU) No 1024/2013 of 15 October 2013 conferring specific tasks on the European Central Bank concerning policies relating to the prudential supervision of credit institutions (*OJ L 287, 29.10.2013, p. 63*).

<sup>&</sup>lt;sup>2</sup> On request by the notifying authority, it may be agreed with the Head of the ESRB Secretariat that this notification, or a part thereof, should not be published for reasons of confidentiality or financial stability.

	In accordance with a final	decision taken by the Boa	rd of Directors the list o		
	In accordance with a final decision taken by the Board of Directors, the lis institutions subject to the measure are the following:				
	Name of institution	LEI	Consolidation level		
	Banco Comercial Português, SA	JU1U6S0DG9YLT7N8ZV32	Highest level of consolidation		
	Caixa Geral de Depósitos, SA	TO822O0VT80V06K0FH57	Highest level of consolidation		
	Santander Totta, SGPS, SA	5493005RLLC1P7VSVC58	Sub-consolidated (highest level of consolidation in Portugal)		
	LSF Nani Investments S.à r.l.	222100K6QL2V4MLHWQ08	Highest level of consolidation		
	Novo Banco, S.A.	5493009W2E2YDCXY6S81	Sub-consolidated		
	Banco BPI, SA	3DM5DPGI3W6OU6GJ4N92	Sub-consolidated (highest level of consolidation in Portugal)		
	Caixa Central – Caixa Central de Crédito Agrícola Mútuo, SA	529900H2MBEC07BLTB26	Highest level of consolidation		
	Caixa Económica Montepio Geral, Caixa Económica Bancária, SA	2138004FIUXU3B2MR537	Highest level of consolidation		
	Banco de Portugal requires	s that Novo Banco, S.A., at tl	ne sub-consolidated leve		
2.1b Changes to the list of		ffer as applied to the par			
institutions concerned	Investments S.à r.l	····			
	At what level is the fully n	hased-in buffer (in %) app	lied to the		
	institution(s)?				
	In accordance with the fina	I decision taken by the Board	of Directors, the followin		
	O-SII's buffer rates apply:				
	Name of institution New O-SII buffer		Previous O-SII buffer		
	Banco Comercial Português, SA	0.75%	1.00%		
2.2 Level of the buffer	Caixa Geral de Depósitos, SA Santander Totta, SGPS, SA	0.75%	0.50%		
applied	LSF Nani Investments S.à r.l.	0.50%	0.50%		
	Novo Banco, S.A. Banco BPI, SA	Novo Banco, S.A. 0.50%			
	Caixa Central – Caixa Central de	0.50%	0.50%		
	Crédito Agrícola Mútuo, SA	0.25%	0.25%		
	Caixa Económica Montepio Geral	,			
	Caixa Económica Bancária, SA	0.25%	0.25%		
	Plaza provide the name	and LEI code of the ultimat	o Ell parant institution		
		ne O-SIIs identified if the u	-		
	institution is not the conc				
2.3 Name of the ultimate EU					
parent institution	Name of identified O-SII	Ultimate EU parent institution	LEI of ultimate parent institution		
	Santander Totta, SGPS, SA	Banco Santander S.A.	5493006QMFDDMYWIAM13		
	Banco BPI, SA	Caixabank, S.A.	7CUNS533WID6K7DGFI87		
2.4 Names of subsidiaries	at a (sub)consolidated lev	ied is a parent institution a rel, please name the subsic (please give names and L	diaries of the institution		
	Not applicable.				
	L				
3. Timing for the measur	re				

3.1 Timing for the decision	What is the date of the official decision? For SSM countries when notifying the <u>ECB</u> : provide the date on which the decision referred to in Article 5 of the Single Supervisory Mechanism Regulation (SSMR) will be taken. 31/10/2023				
3.2 Timing for publication	What is the date of publication of the notified measure? 30/11/2023				
	Information about the strategy for if the communicating the notified measure to the market.				
	Please provide a link to the p	public announcem	nent, if any.		
3.3 Disclosure	Banco de Portugal will publish, after the close of the market, on its website (https://www.bportugal.pt/en/page/o-sii-capital-buffer) the list of institution designated as O-SIIs and their corresponding O-SII buffer requirement of November 30, 2023. This information will be available in Portuguese and English. In addition, it will communicate its decision to each institution designate as O-SII.				
	What is the intended date of	application of the	e measure?		
	01/01/2024				
3.4 Timing for application	O-SIIs are expected to comply with the fully loaded O-SII buffer ra January 2024. For Novo Banco, S.A. the intended date of activation compliance with the O-SII buffer rate of 0.5% is 1 July 2025.				
	What is the intended timeline for the phase-in of the measure?				
	Name of institution	1 January 2024	1 July 2024	1 July 2025	
	Dense Companiel Dortuguên CA	1.00%			
	Banco Comercial Português, SA Caixa Geral de Depósitos, SA	1.00% 0.75%			
	Santander Totta, SGPS, SA	0.50%			
	LSF Nani Investments S.à r.l.	0.50%			
	Novo Banco, S.A.		0.25%	0.50%	
	Banco BPI, SA	0.50%			
	Caixa Central – Caixa Central de Crédito Agrícola Mútuo, SA	0.25%			
	Caixa Económica Montepio Geral,				
	Caixa Económica Bancária, SA	0.25%			
	The O-SII buffer requirement in Portugal was introduced in 2017 with a four-year				
3.5 Phasing in	<ul> <li>1 January 2019: 50% of the fully loaded O-SII buffer</li> <li>1 January 2020: 75% of the fully loaded O-SII buffer</li> <li>1 January 2021: 100% of the fully loaded O-SII buffer</li> <li>In 2019, the phase-in period for Banco Comercial Português, SA has</li> <li>extended to 1 of January 2022 in accordance with the upward revision</li> <li>percentage points of the corresponding O-SII buffer rate (fully loaded builts 1.00% on 1 January 2022).</li> <li>In 2020, the phase-in period to comply with the O-SII buffer was postpone year due to the outbreak of the COVID-19 pandemic crisis. According fully loaded O-SII buffer requirements apply as of 1 January 2022 institutions, except for Banco Comercial Português, SA to which the full O-SII buffer requirement applies as of 1 January 2023.</li> <li>For Caixa Central – Caixa Central de Crédito Agrícola Mútuo, SA, the full</li> </ul>			ès, SA has been l revision of 0.25 baded buffer rate vas postponed by . Accordingly, the ary 2022 for all the fully loaded	
	O-SII buffer rate applies as of 1 June 2023.				

	For Novo Banco, S.A., it is introduced a phase-in as follows:					
	1 July 2024: 50% of the fully loaded O-SII buffer					
	1 July 2025: 100% of the fully loaded O-SII buffer.					
	When will the measure be reviewed (Article 131, paragraphs (6) and (12), specify that the buffer, the identification of O-SIIs and their allocation to subcategories must be reviewed at least annually)?					
3.6 Review of the measure	The list of O-SIIs and co		-	-		
	least annually, as required under CRD V. Accordingly, the next review exercise is foreseen to be concluded by November 29, 2024, unless a significant restructuring process takes place, namely through merger and acquisitions.					significant
4. Reason for O-SII iden	tification and activation	of the O-S	ll buffer			
	From the first step of guidelines on the asse		-		-	as per EBA
	Name of institution	Size	Substitut- ability	Com- plexity	Intercon- nectedness	Overall Score
	Banco Comercial Português, SA	509	569	812	355	2245
	Caixa Geral de Depósitos, SA	579	488	526	290	1883
	Santander Totta, SGPS, SA	317	332	251	370	1270
	LSF Nani Investments Sà r.l.	262	247	320	295	1124
	Banco BPI, SA	220	294	146	203	833
	Caixa Central – Caixa Central de Crédito Agrícola Mútuo, SA	137	121	97	100	455
	Caixa Económica Montepio Geral, Caixa Económica Bancária, S.A.	108	92	42	75	317
4.1 Scores of institutions or group of institutions concerned, as per EBA guidelines on the assessment of O-SIIs	The following scores r additional indicators ar section 4.2). Name of institution					
(Article 131.3 CRD)	Banco Comercial	509	485	812	355	2161
	Português, SA Caixa Geral de Depósitos, SA	579	489	526	290	1884
	Santander Totta, SGPS, SA	317	464	251	370	1402
	LSF Nani Investments Sà r.l.	262	253	320	295	1130
	Banco BPI, SA	220	281	146	203	850
	Caixa Central – Caixa Central de Crédito Agrícola Mútuo, SA	137	115	97	100	449
	Caixa Económica Montepio Geral, Caixa Económica Bancária, S.A.	108	125	42	75	350
	The identification exer considering all institut purposes in Portugal. T at <u>https://www.bportu</u>	ions at the he method	ir highest lev dology follow	vel of cons ed by Banc	olidation for : to de Portugal	supervision is available

	The scoring methodology set out in EBA guidelines has been applied to designate institutions as O-SIIs in Portugal. However, Banco de Portugal has chosen to exercise its option of supervisory judgement to capture particular features of the Portuguese banking system, namely the presence of only a few institutions in the Portuguese islands whose financial intermediation activity is not easily replaced in case of a failure or distress. For that purpose, Banco de Portugal has added two indicators from the list made available by EBA within the importance criterion. Institutions with a score of at least 350 basis points are designated as O-SII.				
	To compute the scores, the following indicators were used:				
4.2 Methodology and indicators used for designation of the O-SII	<ul> <li>Size: Total assets;</li> <li>Importance: value of domestic payments transactions, private sector deposits from depositors in the EU and private sector loans to recipients in the EU. The additional indicators used are: geographical breakdown of deposits and loans (Azores and Madeira);</li> </ul>				
(Article 131.3)	- <b>Complexity:</b> value of OTC derivatives (notional), cross-jurisdictional liabilities, cross-jurisdictional claims;				
	<ul> <li>Interconnectedness: intra-financial system liabilities, intra-financial system assets, debt securities outstanding.</li> </ul>				
	Detailed information on the scores of the designated O-SIIs and on the institutions considered in the identification exercise is provided in the attached Excel file to this notification. However, no additional institution has been designated as O-SII based on the application of supervisory judgement.				
	No credit institutions have been excluded from the identification based on the				
	fact that total assets do not exceed 0.02% of banking system total assets.				
	More details on Banco de Portugal's methodology are available in its web ( <u>https://www.bportugal.pt/en/page/o-sii-capital-buffer</u> ).				
4.3 Supervisory judgement	Have any of the institutions listed in 2.1 been identified by applying supervisory judgement as laid down in EBA guidelines on the assessment of O-SIIs? Yes. Caixa Económica Montepio Geral, Caixa Económica Bancária, S.A. was				
	identified after considering the two additional indicators (see 4.2 for de				
	Please provide information on the criteria and indicators used to calibrate the level of the O-SII buffer requirement and the mapping to institution- specific buffer requirements. Banco de Portugal follows a bucketing/clustering approach to calibrate the O-SII				
	capital buffer. For more details please see the description of the methodology available in Banco de Portugal's website.				
	The following five buckets have been defined:BucketBucket limitsBuffer rate				
4.4 Calibrating the O-SII	5 >= 2800 2.00%				
buffer	4 2100-2799 1.00%				
	3 1400-2099 0.75%				
	2 700-1399 0.50%				
	1 350-699 0.25%				

	In this exercise, Novo Banco, S.A. is required to have the same O-SII buffer rate applied to the parent institution LSF Nani Investments, S.à r.l., but with a phase- in regime: 50% of the buffer rate is applied as of 1 July 2024 and 100% is applied as of 1 July 2025.			
	Santander Totta, SGPS, SA, increased its systemic footprint slightly crossing the threshold between the second to the third bucket. However, this is a borderline situation and a preliminary assessment based on 2023 data do not strongly support the increase in the systemic importance. Thus, to avoid volatility in the buffer rate requirements, no change in the buffer rate is applied in this exercise.			
	Please provide a justification for why the O-SII buffer is considered likely to be effective and proportionate to mitigate the risk.			
4.5 Effectiveness and proportionality of measure	According to Banco de Portugal's macroprudential stance, the O-SII buffer is a suitable instrument to address the macroprudential policy intermediate objective aimed at preventing the building up of systemic risks arising from misaligned incentives and moral hazard. <sup>3</sup>			
	The identification of systemically important institutions and the application of stricter capital requirements are based on the following rationale: when taking rational decisions to maximize profits, which can be viewed as optimal at the individual level, systemically important institutions may not internalize the negative externalities these decisions may cause to the financial system. <sup>4</sup> Negative externalities comprise the impact of the failure or impairment of large, complex and interconnected financial institutions that may origin and amplify shocks throughout the financial system and have serious i) cross-border impact on the global financial system and the economy, in the case of G-SIIs, or ii) impact on the domestic financial system and economy, in the case of O-SIIs.			
	The introduction of the O-SII buffer is thereby suggested as a risk-mitigating measure, aiming at enhancing the resilience of the financial system by imposing stricter capital requirements to banking groups identified as systemically important at the domestic level. According to the Basel Committee on Banking Supervision, the main objective of the O-SII capital buffer is to reduce the probability of default of this type of institutions compared to non-systemic ones given the greater impact an O-SII failure is expected to have on the domestic financial system and the economy.			
	The assets of the Portuguese O-SIIs represented, in 2022, 85.2% of the total assets of the Portuguese banking sector and 157% of GDP. Therefore, the relevance of these institutions in the domestic baking system and the magnitude of the systemic risk that they may pose to the Portuguese economy are clear. Thus, the need for a capital buffer targeted to these institutions is largely justified.			
5. Sufficiency, consistency and non-overlap of the policy response				
5.1 Sufficiency of the policy response	By imposing stricter capital requirements to institutions identified as systemically important at the domestic level, Banco the Portugal aims at reducing the risk of failure of this type of institutions and thereby enhance the resilience of the financial sector and reduce the likelihood of negative spillover effects to the economy. Given the relevance of the seven O-SIIs to the domestic financial sector and the magnitude of the systemic risk that they may pose, the imposition of a capital buffer targeted to these institutions is largely justified. The calibration of the O-SII buffer rate by Banco de Portugal complies with the ECB floor			

<sup>&</sup>lt;sup>3</sup> Banco de Portugal (2014), "Macro-prudential policy in Portugal: objectives and instruments".

<sup>&</sup>lt;sup>4</sup> Basel Committee on Banking Supervision (2012), "A framework for dealing with domestic systemically important banks"

	methodology. In this context, the calibrated O-SII buffer rates are considered			
	sufficient.			
	Sumcient.			
5.2 Consistency of application of the policy response	The O-SII buffer is one of the instruments available in Banco de Portugal's macroprudential toolkit aiming at addressing the macroprudential policy intermediate objective of preventing the building up of systemic risk arising from misaligned incentives and moral hazard. This macroprudential policy instrument, by increasing the resilience of the financial system as a whole and increasing the capacity of the systemic institution to absorb potential losses, contributes to the fulfilment of one of Banco de Portugal's intermediate macroprudential policy objectives. This intermediate objective aims to strengthen the resilience of institutions of systemic importance in order to limit any incentives for excessive risk-taking by these institutions.			
	Banco de Portugal's decision to impose the O-SII buffer involves firstly the identification of O-SIIs, following the methodology defined in EBA Guidelines. Once the O-SIIs in Portugal have been identified, the O-SII buffer rate to be applied to each of the identified institutions determined based on the principle that the level of the OSII buffer rate should be as high as the higher is the systemic importance of the banking group in question. For that purpose, a bucketing approach is followed (see 4.4 for details).			
5.3 Non-overlap of the policy response	No other policy instrument is activated to address the risks covered by the O-SII buffer. As such, we consider the policy instrument to be non-overlapping.			
6. Cross-border and cros	ss-sector impact of the measure			
6.1 Assessment of cross- border effects and the likely impact on the Internal Market (Recommendation ESRB/2015/2 <sup>5</sup> )	According to Recommendation ESRB/2015/2, the relevant activating authorities are recommended to assess, prior to their adoption, the cross-border effects of the implementation of their own macroprudential policy measures. In order to perform that assessment the spillover channels operating via risk adjustment and regulatory arbitrage should be gauged using the methodology set out in Chapter 11 of the ESRB Handbook. These spillovers are split in two types: cross-border effects of the implementation of macroprudential measures that affect the activating authorities (also known as inward spillovers) and those cross-border effects that impact the Single Market (also known as outward spillovers).			
	In order to assess the potential cross-border effects, leakages and regulatory arbitrage of setting the O-SII capital buffer, the framework and the indicators, whenever available, set out in Chapter 11 of the ESRB Handbook are used.			
6.2 Assessment of leakages and regulatory arbitrage within the notifying Member	Referring to your Member State's specific characteristics, what is the scope for "leakages and regulatory arbitrage" in your own jurisdiction (i.e. circumvention of the measure/leakages to other parts of the financial sector)? Is there scope for "leakages and regulatory arbitrage" in other jurisdictions?			
State				
	The scope for leakages is limited in the sense that:			
	• This measure applies at the highest level of consolidation for supervision purposes in Portugal for all the O-SII, with exception of Novo Banco, S.A., to which the buffer is applied at the sub-consolidated level;			

<sup>&</sup>lt;sup>5</sup> Recommendation of the European Systemic Risk Board of 15 December 2015 on the assessment of cross-border effects of and voluntary reciprocity for macroprudential policy measures (ESRB/2015/3) (OJ C 97, 12.3.2016, p. 9).

	<ul> <li>In Portugal the non-banking part of the financial system has a relatively small dimension and Banco de Portugal does not expect a material shift to other bank and non-bank financial entities.</li> </ul>				
7. Combinations and inte	eractions with other measure	S			
7.1 Combinations between G- SII and O-SII buffers	If both G-SII and O-SII criteria apply to the same institution at consolidated level, which of the two buffers is the highest?				
(Article 131.14)	Not applicable, as no instit buffers.	ution in Portugal	is subject to both	an O-SII and G-SII	
	Are any of the institutions buffer?	identified as O-	SIIs subject to a s	systemic risk	
	If yes, please provide the fo	llowing informat	tion:		
	a. What is/are the sys	temic risk buffer	rates(s)?		
	<ul> <li>b. At what level is/are the systemic risk buffer rate(s) applied (i.e. consolidation level and/or individual)?</li> <li>c. Is the sum of the systemic risk buffer rate(s) and the O-SII buffer rate (or the higher of the G-SII and O-SII buffer rates, if a group is subject to a G-SII buffer and to an O-SII buffer at consolidated level) to which the same institution is subject over 5%?</li> </ul>				
7.2 Combinations with systemic risk buffers (SyRBs) (Article 131.15 CRD)	As previously notified to the ECB, Banco de Portugal has preliminary decided to implement a SyRB at sectoral level as of October 2024. Taking into account the planned SRyB buffer rate of 4%, the sum of G-SII/O-SII and SyRB rates are below or equal 5%. The sectorial systemic risk buffer is applied to the RRE loan portfolio of the Portuguese IRB banks.				
	Name of institution	Planned SyRB rate*	SyRB application level	Sum of G-SII/O- SII and SyRB rates	
	Banco Comercial Português, SA	4.00%	Highest level of consolidation	5.00%	
	Santander Totta, SGPS, SA	4.00%	Sub-consolidated (highest level in Portugal	4.50%	
	LSF Nani Investments S.à r.l.	4.00%	Highest level of consolidation	4.50%	
	Novo Banco, S.A. Banco BPI, SA	4.00%	Sub-consolidated Sub-consolidated (highest level of consolidation in Portugal)	4.50%	
	If the O-SII is a subsidiary	-	institution subje		
	O-SII buffer on a consolidated basis, what is the G-SII or O-SII buffer rate on a consolidated basis of the parent institution?				
7.3 O-SII requirement for a subsidiary (Article 131.8	Does the cap for the subsidiary prevent the implementation of a higher O- SII buffer based on the domestic buffer setting methodology?				
CRD)	Name of O-SII subsidiary	ry Name of the EU parent of the O-SII Buffe subsidiary applicable SII EU pa			
	Santander Totta, SGPS, SA	Banco Santander S 5493006QMFDDN		1.00%6	

<sup>&</sup>lt;sup>6</sup> O-SII buffer imposed to Banco Santander S.A. Equal to the G-SII buffer of the parent according to the FSB 2022 list of G-SII available at https://www.fsb.org/2022/11/2022-list-of-global-systemically-important-banks-g-sibs/.

	Banco BPI, SA	Caixabank, S.A. 7CUNS533WID6K7DGFI87	0.50%7		
	The O-SII buffer to be applied to Santander Totta, SGPS, SA is capped at 2.00% given the limits foreseen in the article 131 (8), CRD V. As the fully loaded O-SII buffer imposed to Santander Totta, SGPS is 0.50% this cap is not binding. The O-SII buffer to be applied to Banco BPI, SA is capped at 1.50% given the limits foreseen in the article 131 (8), CRD V. As the fully loaded O-SII buffer imposed to Banco BPI, SA is 0.5% this cap is not binding.				
1. Miscellaneous					
	Contact person(s) (name, for further inquiries.	phone number and e-mail addr	ess) and mailbox		
	Ana Cristina Leal (Head of the Financial Stability Department)				
8.1 Contact	aleal@bportugal.pt				
person(s)/mailbox at notifying authority	+351 211 597 083				
	Fátima Silva (Head of the Macroprudential Policy Division)				
	mfsilva@bportugal.pt				
	+351 211 597 024				
8.2 Any other relevant information	Not applicable				
8.3 Date of the notification	Please provide the date on which this notification was uploaded/sent. 31/10/2023				

<sup>&</sup>lt;sup>7</sup> O-SII buffer imposed to Caixabank, S.A.